



## **Request for Proposals for a Gaps and Needs Analysis of Maine's Homeless Response System**

### **SCHEDULE**

**Issued: February 7, 2025**

**Deadline for Questions: February 19, 2025 at 5:00 p.m. EST**

**Deadline for Submitting Proposals: March 7, 2025  
at 5:00 p.m. EST**

**MaineHousing Contact for this Request For Proposals: Lauren Bustard,  
Senior Director of Homeless Initiatives**

**E-mail: [gapsanalysisrfp@mainehousing.org](mailto:gapsanalysisrfp@mainehousing.org)**

Maine State Housing Authority ("MaineHousing") does not discriminate on the basis of race, color, religion, sex, sexual orientation, gender identity or expression, national origin, ancestry, age, physical or mental disability, familial status, or receipt of public assistance in the admission or access to, or treatment in, its programs and activities. In employment, MaineHousing does not discriminate on the basis of race, color, religion, sex, sexual orientation, gender identity or expression, national origin, ancestry, age, physical or mental disability, or genetic information. MaineHousing will provide appropriate communication auxiliary aids and services upon sufficient notice. MaineHousing will also provide this document in alternative formats upon sufficient notice. MaineHousing has designated the following person responsible for coordinating compliance with applicable federal and state nondiscrimination requirements and addressing grievances: Lauren Bustard, Maine State Housing Authority, 26 Edison Drive, Augusta, Maine 04330-4633, Telephone Number 1-800-452-4668 (voice in state only), (207) 626-4600 (voice), or Maine Relay 711.

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# Request for Proposals for a Gaps and Needs Analysis of Maine’s Homeless Response System

## I. INTRODUCTION

### Overview

In this **Request for Proposals for a Gaps and Needs Analysis of Maine’s Homeless Response System** (the “RFP”), Maine State Housing Authority ("MaineHousing") is requesting proposals from experienced, qualified, and professional companies (“Vendor”) who can carry out a gaps and needs analysis of homelessness resources and services in the state and provide recommendations on addressing identified gaps. Final reports must include recommendations on the design and implementation of a “Moving On Strategy” for current Permanent Supportive Housing clients in our system who may no longer need that level of services and support. An effective Moving On Strategy will support individuals and families who are able and want to move on from PSH in doing so by providing them with a sustainable, affordable housing option and the services and resources they need to maintain continued housing success.

### About MaineHousing

MaineHousing’s mission is to assist Maine people in obtaining and maintaining quality affordable housing and services suitable to their housing needs. MaineHousing is an independent quasi-state agency that, at its core, couples the efficiencies of the private financial markets with public purpose goals to provide affordable home ownership and rental housing opportunities for Maine people. In addition, it administers a number of federal housing-related programs including the Low Income Housing Tax Credit Program, the Section 8 Rental Assistance programs, the Emergency Solutions Grant Program, the Weatherization Program, and the Home Energy Assistance Program on behalf of the State of Maine. These federal programs, as well as others, reduce costs associated with housing for Maine people.

MaineHousing is the Collaborative Applicant for the Maine Continuum of Care (MCoC) and provides administrative support to both the MCoC and the Maine Statewide Homeless Council. For more information about MaineHousing, please go to [www.mainehousing.org](http://www.mainehousing.org).

## II. GENERAL TERMS AND CONDITIONS

### Review and Compliance

It is the responsibility of each Vendor to review this entire document, including its attachments, and comply with all requirements of this RFP. "Vendor" refers to any person or entity who may, or does, submit a proposal in response to this RFP.

## **Questions and Answers**

All Vendor questions deemed relevant and material to this RFP along with the response answers will be posted by MaineHousing at <http://www.mainehousing.org/>, no later than **February 24, 2025**.

Any responses or answers provided by MaineHousing to Vendor questions will automatically become a part of this RFP.

## **Proposal Terms**

All proposals submitted by Vendors and received by MaineHousing will be treated as contract offers. A Vendor's proposal must remain open from the time of receipt of the proposal by MaineHousing and continue for a minimum of 90 days after the application due date, pursuant to this RFP and may not be unilaterally modified by Vendor during that period.

Alterations, modifications or variations of a proposal after the submission deadline will not be considered by MaineHousing, unless authorized by an amendment or addendum to this RFP issued by MaineHousing.

In the case of any award pursuant to this RFP, the awarded Vendor must keep in effect all proposal terms, including pricing, throughout any contract negotiations.

## **Proposal Costs**

MaineHousing is not liable for any expenses incurred by the Vendor in the preparation, delivery, or presentation of their proposals.

Costs of developing and delivering proposals pursuant to this RFP are solely at the expense of the Vendor.

## **Proposal Materials**

All proposals submitted, including all items and materials submitted as part of the proposals, become the property of MaineHousing, whether or not selected. Proposal materials may be appended by MaineHousing to any contract between MaineHousing and the Vendor providing such materials.

## **Contract Term**

The initial term of the contract awarded, pursuant to this RFP, will be for a term of 6 months from the date the contract is executed between the Vendor and MaineHousing. MaineHousing reserves the sole right and option to extend the contract for a second term of 6 months.

## **III. REQUIREMENTS**

### **General Requirements/Scope of Work**

**Background:** Maine's Homeless Response System has gone through a major redesign in the last five years that included the creation of nine regional Homeless Service Hubs across the state. These hubs, which are served by a full-time Hub Coordinator position, act as the foundation of the statewide coordinated entry

system and are governed through both the Maine Statewide Continuum of Care and the Maine Statewide Homeless Council, an advisory group established by the legislature. Maine is a rural state with only a few more densely populated urban centers. There are significant differences in homelessness and the resources to address it across these nine hubs.

The last Gaps and Needs Analysis of the homeless response system was carried out in 2019, prior to this new design, and also prior to the pandemic - which increased the homeless population and brought many additional funding streams to address homelessness. Some of the programs created during this time have lost the temporary pandemic funding that supported them and are in danger of ceasing operations. For others, new ongoing funding sources have been identified to sustain them. With most funding returning to pre-pandemic levels, Maine needs to analyze our system to ascertain what resources are needed in each service hub to best meet the needs of our neighbors experiencing homelessness with the limited ongoing/new resources we will be able to access.

MaineHousing is seeking a consultant to map our current system in each of the nine hubs, as well as statewide, and analyze the results to determine which resources/interventions could fill existing gaps to most effectively address needs within the current funding constraints.

At a minimum, MaineHousing's expectation is to select a Vendor to provide the following:

- Develop a systems map of current programs and resources, both within and outside of the homeless response system that can prevent and end homelessness in each hub, based on input from people with lived experience, relevant partners and providers, as well as existing data. Include information on funding streams that support these resources.
- Work with hub coordinators and partners to develop gaps analyses that identify key unmet needs in housing and service systems for persons experiencing homelessness in each hub, both overall and for specific subpopulations.
- Develop options/recommendations specific to each hub outlining the types and quantity of interventions needed, including the number of people to be served and approximate program cost, all based on current best practice in ending and preventing homelessness. These recommendations should take into account unique regional challenges, needs, trends, and existing local resources.
- Determine the number of Permanent Supportive Housing (PSH) recipients in each hub and make recommendations on a feasible "Moving On" strategy that will free up these resources for those currently prioritized for PSH through the coordinated entry system.
- Develop recommendations and prospective framework to facilitate system-wide strategic resource alignment and coordinated service delivery strategies. Recommendations should include strategies for pooling and aligning housing and service funding and other resources from existing, mainstream, and new funding sources.
- Produce a final report that includes system maps, identified resource gaps and recommendations that outline a plan to address the needs in the short, medium and long-term through cost effective interventions that maximize the impact and build on existing resources and funding streams.

Proposals must demonstrate the Vendor's understanding of MaineHousing's needs and expectations as prescribed in this RFP, and must demonstrate the Vendor's capability to meet those needs and requirements.

### **Consultant Qualifications**

- Significant experience in mapping and analyzing complex systems of care, particularly in relation to homelessness
- Project management expertise
- Experience in providing specific recommendations on type/quantity of homeless response interventions based on resource gaps identified in the mapping process
- Collaboration and facilitation skills – ability to communicate clearly with a variety of stakeholders
- Strong data visualization skills

## **IV. PROPOSAL PRICING**

### **Cost Proposal**

MaineHousing has made up to \$80,000 available for this contract. The Vendor must provide a “not to exceed total” for all costs associated with this RFP. The basis of the rate and any underlying assumptions must be included in the Vendor’s cost proposal.

### **Payment**

Generally, payment by MaineHousing will be tied to specific milestones and/or deliverables.

Payment terms are net 30 days after receipt of correct invoice containing information required by MaineHousing and acceptance of deliverable.

## **V. PROPOSAL SUBMISSION REQUIREMENTS**

This section of the RFP deals with the requirements for the contents and submission of proposals.

### **Demonstration of Qualifications**

Submit the following:

- a. Vendor Information Sheet (Appendix A)
- b. Narrative, including:
  - i. Vendor’s qualifications and experience and resumes of proposed project team members
  - ii. Examples of at least 3 similar projects successfully completed
  - iii. A description of the vision and approach to this scope of work, as well as detailed descriptions of the methods proposed to complete all of the tasks within the scope of work
  - iv. A description of deliverables for each phase of the work
  - v. A timeline for each major task and target dates for completion
- c. Pricing Information
- d. Three (3) completed Reference forms (see below)
- e. Copies of both Certificate of General Liability Insurance and Certificate of Workers Compensation Insurance
- f. Equal employment opportunity and affirmative action policy
- g. Vendor Certification Form (Appendix B)

### **Business References**

Vendors must provide a minimum of three (3) business references from clients who reference details. MaineHousing reserves the right to contact and verify any or all references provided.

Using the following table format, Vendors must provide up-to-date, accurate, and complete contact information for each of the three (3) business references:

<b>RFP: MaineHousing RFP for a Gaps and Needs Analysis for Maine’s Homeless Response System</b>	
<b>Business Name:</b>	
<b>Business Reference Contact Information</b>	
Name:	
Street Address:	
City, State, Zip:	
Phone, including area code:	
Email address:	
<b>Alternate Contact Information</b>	
Name:	
Street Address:	
City, State, Zip:	
Phone, including area code:	
Email address:	
<b>Project Information</b>	
Brief description of services performed for this reference.	
How long have you Vendored with this reference?	
Any other pertinent information about services provided that relate to this RFP.	

**Deadlines & Delivery**

It is the responsibility of each Vendor to ensure a timely submission of their proposal to MaineHousing at [gapsanalysisrfp@mainehousing.org](mailto:gapsanalysisrfp@mainehousing.org). See Appendix C for all proposal deadlines.

All proposals **must be submitted by e-mail in PDF format.**

MaineHousing is not responsible for late delivery of a proposal for any reason.

Late proposals **will not be accepted or considered.**

Hard copy, facsimile or telephone proposals **will not be accepted or considered.**

When submitting your proposal to [gapsanalysisrfp@mainehousing.org](mailto:gapsanalysisrfp@mainehousing.org), the email subject line must state:  
**"RESPONSE TO HOMELESS RESPONSE SYSTEM GAPS AND NEEDS ANALYSIS RFP"**

### **Organization/Formatting**

Proposals must be presented following the prescribed instructions within this RFP. The proposal, along with all supplemental documentation required under this RFP must be:

Submitted in electronic .PDF format

Pages numbered consecutively

Provided in the sequential order listed below:

1. **Vendor Information Sheet**
2. **Narrative**
3. **Pricing Information**
4. **References**
5. **Proof of Insurance**
6. **EEO and Affirmative Action Policies**
7. **Vendor Certification Form**

### **Content**

All information requested by this RFP must be submitted as part of Vendor's proposal. **Only information that is received in response to this RFP will be evaluated.**

References to information submitted to MaineHousing outside this RFP process or references to Internet website addresses will be deemed non-responsive and will not be considered by MaineHousing.

Cross-references to other portions of a Vendor's proposal submitted in response to this RFP are acceptable, but must reference the specific section number and heading for identification.

All proposals must include completed and signed Vendor Information Sheet (Appendix A) included in this RFP. The Vendor Information Sheet must be placed at the front of the proposal.

All proposals must include a completed and signed Vendor Certification form attached to this RFP under Appendix B.

### **RFP Point of Contact/Submission**



To ensure clear communications, the following individual has been designated the point contact for this RFP. All requests, questions, proposal documents and/or correspondence must be communicated through this designated RFP contact:

<b>Name:</b>	Lauren Bustard
<b>Title/Dept:</b>	Senior Director of Homeless Initiatives
<b>Address:</b>	MaineHousing, 26 Edison Drive, Augusta, ME 04330
<b>Email:</b>	<a href="mailto:gapsanalysisrfp@mainehousing.org">gapsanalysisrfp@mainehousing.org</a>
<b>Tele#:</b>	207-626-4613

Vendor contact with any MaineHousing employee, consultant, or other MaineHousing representative concerning this RFP other than the MaineHousing contact person given above will be grounds for proposal rejection.

### **Questions**

All questions must be in writing and submitted only to the designated RFP contact email address previously given. Attempting to ask questions in person, or by telephone, will not be allowed and can disqualify a Vendor.

Vendors will only rely on written statements issued from MaineHousing's designated RFP point of contact.

## **VI. PROPOSAL EVALUATION**

An evaluation committee consisting of MaineHousing staff will review all proposals. The evaluation committee may also include external partners. The evaluation committee may contact the Vendor to clarify any response, and obtain information from any available source concerning any aspect of the proposal. MaineHousing may request that any Vendor present to the evaluation committee as part of the selection process.

Vendor is cautioned that the evaluation committee is not required to ask for clarifications or information that is essential for a complete and thorough evaluation of Vendor proposals. Therefore, all proposals should be complete when submitted.

MaineHousing intends to select the proposal or proposals that provide the best value in meeting MaineHousing's business objectives identified in this RFP. MaineHousing will also take into account the detail and completeness of proposals.

Subject to the reservation of rights and the other terms and conditions of this RFP, MaineHousing will select the Vendor or Vendors whose proposal is most advantageous to MaineHousing. Any award is contingent on successful negotiation of the final contract terms. In no event will any claimed obligations of any kind be enforceable against MaineHousing unless and until MaineHousing and the selected Vendor enter into a written contract. This RFP and any successful Vendor's proposal, as may be modified pursuant to this RFP will be incorporated by reference into and be part of any contract between MaineHousing and the Vendor. MaineHousing will determine a detailed work plan with any selected Vendor prior to initiating services to help maximize efficiency for the Vendor and MaineHousing.

Criteria for proposal evaluation include:

- Overall understanding of the project and demonstrated ability to perform scope of work
- Qualifications and relevant experience of applicant
- Project approach
- Project cost
- Timeframe for delivery of final report

## VII. TERMS AND CONDITIONS

### Rights Reserved by MaineHousing

In addition to the rights reserved by MaineHousing elsewhere in this RFP, MaineHousing reserves the right to:

Adjust the timetable for this RFP as deemed necessary, including but not limited to extending proposal deadlines.

Waive informalities and minor irregularities in proposals received.

Reject and not consider any or all Vendors who do not meet the requirements of this RFP, including but not limited to incomplete responses and/or non-responsive proposals.

Reject any or all proposals received and not award a contract pursuant to this RFP, or to cancel or terminate this RFP process at any time, whether before or after any proposals have been submitted or received, if deemed by MaineHousing to be in its best interest.

Negotiate price or other factors included in any proposal submitted to MaineHousing, and in the event MaineHousing is unable to negotiate a mutually satisfactory contract with the successful Vendor under this RFP, MaineHousing may, in its sole discretion, negotiate with another Vendor or cancel this RFP and not award a contract to any Vendor.

Reject the Vendor selected pursuant to this RFP and to offer a contract to another Vendor in the event the selected Vendor does not enter into the required contract to provide related services described in this RFP.

Negotiate directly with one Vendor if the responses to this RFP demonstrate a lack of competition.

Correct or amend this RFP. In no case will this RFP be amended within seven (7) days of the proposal submission deadline unless the amendment includes an extension of time or is for the purpose of extending the deadlines. MaineHousing will not be liable for any costs incurred as a result of changes to this RFP.

### Other Terms and Conditions

**Conflict of Interest.** The Vendor, any principal or affiliate of the Vendor, or anyone who will be paid for work on the Contract, that has business ties, familial relations, or other close personal relations with a current MaineHousing employee or a commissioner, or anyone who was a MaineHousing

employee or a commissioner within the past year must disclose this information under **Appendix A - Vendor Information Sheet**.

**Vendor Certification Form.** As a mandatory requirement of this proposal, all Vendors must complete and submit the Vendor Certification Form attached to this RFP as **Appendix B**, along with their proposal submission.

**Confidentiality and Nondisclosure.** Vendor shall maintain in trust and confidence and shall not disclose to any third party, except as such disclosure may be authorized in writing in advance by MaineHousing, and shall not use for any unauthorized purpose, any and all information, documents and data received or obtained from or on behalf of MaineHousing. Vendor may use such information, documents and data only to the extent required for the purposes described in this RFP. Vendor shall adhere to all security, confidentiality and nondisclosure policies and procedures required by MaineHousing for the protection of such information and data from unauthorized use and disclosure and from loss.

**Maine Freedom of Access Act.** Information submitted by a Vendor in any proposal becomes public information, and is subject to disclosure in accordance with the requirements of law, including without limitation the Maine Freedom of Access Act, 1 M.R.S.A. Section 401 et seq. ("FOAA"), except as provided therein. Vendor acknowledges that MaineHousing is required to comply with FOAA.

**Protest Procedures.** Protests of any award made pursuant to this RFP must be submitted in writing to MaineHousing at the address given on the cover page of this RFP, to the attention of: Director. To be considered, protests must be received by MaineHousing within fifteen (15) calendar days from the date of notification of the contract award and provide specific reasons and any supporting documentation for the protest.

**Women and Minority Owned Businesses.** Women and minority owned businesses are encouraged to apply. To subcontract any of the work, Vendor must follow the steps outlined in 2 CFR 200.321.

**APPENDIX A**  
**VENDOR INFORMATION SHEET**

*for*

MaineHousing Request for Proposals for a Gaps and Needs Analysis for Maine's  
Homeless Response System

Please provide the following information, completed and signed, and place this form at the front of the proposal:

<b>General Information</b>	
<b>Company Name:</b>	
<b>Federal Tax ID:</b>	
<b>Street Address:</b>	
<b>City, State, Zip:</b>	
<b>Telephone#:</b>	
<b>Contact Person for Questions</b>	
<b>Name:</b>	
<b>Title:</b>	
<b>E-mail Address:</b>	
<b>Telephone#:</b>	
<b>Business Description</b>	
<b># Years in Business:</b>	
<b># Years providing products/services as described in this RFP:</b>	
<b>Current Company Size:</b>	
<b>Current # Workers and Current # of Customers:</b>	
<b>Evidence of Workforce expertise, experience, qualifications, and knowledge</b>	

	<i>Please be sure to include all supplemental qualification documents.</i>
<b>Summarized Narrative of Vendor’s ability to provide the services, materials, and labor required under this RFP:</b>	
<b>List of planned resources to be assigned to meet the obligations of this RFP:</b>	
<b>Conflict of Interest. Does the Vendor, any principal or affiliate of the Vendor, or anyone who will be paid for work on the contract have business ties, familial relations, or other close personal relations with a current MaineHousing employee or commissioner, or anyone who was a MaineHousing employee or commissioner within the past year? If yes, please describe here:</b>	
<b>TOTAL COST:</b>	

**APPENDIX B**  
**VENDOR CERTIFICATION FORM**

*for*

MaineHousing Request for Proposals for a Gaps and Needs Analysis for Maine's  
Homeless Response System

<b>Vendor Name</b>	
<b>Vendor Address</b>	

**The undersigned Vendor represents and certifies as follows:**

1. The prices in this proposal have been arrived at independently and without consultation, communication, agreement or disclosure with or to any other Vendor or potential Vendor.
2. No attempt has been made at any time to induce any firm or person to submit any intentionally high or noncompetitive proposal or to otherwise submit or refrain from submitting a proposal for the purpose of restricting competition.
3. Vendor has not given, and will not give at any time hereafter, any economic opportunity, future employment, gift, loan, gratuity, special discount, trip, favor, or service to any employee or representative of MaineHousing in connection with this RFP.
4. Vendor acknowledges that MaineHousing will determine whether a conflict of interest exists and that MaineHousing reserves the right to disqualify any Vendor on the grounds of actual or apparent conflict of interest.
5. Vendor has not employed or retained any person or entity to solicit or obtain any contract resulting from this RFP and has not paid or agreed to pay to any person or entity any commission, percentage, brokerage, or other fee contingent upon or resulting from the award of any such contract.
6. Vendor understands and acknowledges that the representations in its proposal are material and important and will be relied on by MaineHousing in evaluating the proposal. Vendor certifies that, to the best of its knowledge, all of the information contained in its proposal is true, correct and complete and acknowledges that any intentional misrepresentation by Vendor will disqualify Vendor from further consideration in connection with this RFP.
7. The undersigned individual is legally authorized to sign this Vendor Certification Form for and on behalf of Vendor and to bind Vendor to the statements made herein.

<b>Name, Title and Signature of Individual with Authority to Bind Vendor</b>	
<b>Name</b>	
<b>Title</b>	
<b>Signature</b>	
<b>Date</b>	

**APPENDIX C**  
**KEY PROPOSAL DATES**

*for*

MaineHousing Request for Proposals for a Gaps and Needs Analysis for Maine’s  
Homeless Response System

All dates are subject to change at MaineHousing’s discretion.

All proposal documents, correspondence, and/or questions must be emailed to:

[gapsanalysisrfp@mainehousing.org](mailto:gapsanalysisrfp@mainehousing.org)

<b>RFP Issuance:</b>	
Date Issued:	<u>February 7, 2025</u>
<b>Questions &amp; Answers:</b>	
Questions:	<p>Questions will be received:</p> <p><b>From:</b> <u>February 7 – February 19, 2025</u> no later than 5 p.m. EST</p> <p>Questions must be emailed directly to: <a href="mailto:gapsanalysisrfp@mainehousing.org">gapsanalysisrfp@mainehousing.org</a></p>
Answers:	<p>All questions, and their subsequent answers, will be posted on the MaineHousing website for public viewing.</p> <p>Questions will be answered no later than <u>February 24, 2025</u></p> <p><i>To locate these postings, go to the MaineHousing website located at:</i> <a href="https://www.mainehousing.org/rfp">https://www.mainehousing.org/rfp</a></p>
<b>Pertinent Proposal Dates:</b>	
Deadline for Proposal Submission:	<p><u>March 7, 2025, no later than 5:00 p.m. EST</u></p> <p><b>**Please be sure emailed proposal is in PDF format, as well as all supplemental documentation.</b></p>
Proposal Evaluation Review and Demonstration Phase:	<b>From:</b> <u>March 10 – March 21, 2025</u>
Contract Offering:	<u>Week of March 31, 2025</u>